



**GRASS LAKE COMMUNITY SCHOOLS  
JACKSON COUNTY, MICHIGAN  
ANNUAL FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2022**

## TABLE OF CONTENTS

	<u>Page</u>
<b>Independent Auditor's Report</b>	1
<b>Management's Discussion and Analysis</b>	5
<b>BASIC FINANCIAL STATEMENTS</b>	
<hr/>	
<b>District-wide Financial Statements</b>	
Statement of Net Position	13
Statement of Activities	14
<b>Fund Financial Statements</b>	
<b>Governmental Funds</b>	
Balance Sheet	15
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position	16
Statement of Revenues, Expenditures, and Changes in Fund Balance	17
Reconciliation of Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances with Statement of Activities	18
<b>Notes to the Financial Statements</b>	20
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
<hr/>	
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual: General Fund	45
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual: School Lunch	46
Schedule of School District's Proportionate Share of Net Pension Liability	47
Schedule of School District's Pension Contributions	48
Schedule of School District's Proportionate Share of Net OPEB Liability	49
Schedule of School District's OPEB Contributions	50
<b>SINGLE AUDIT ACT COMPLIANCE</b>	
<hr/>	
Schedule of Expenditures of Federal Awards	52
Notes to the Schedule of Expenditures of Federal Awards	53
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	55
Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance	57
Schedule of Findings and Questioned Costs	60
Corrective Action Plan	65

## INDEPENDENT AUDITOR'S REPORT

To the Board of Education  
Grass Lake Community Schools  
Grass Lake, Michigan

**Report on the Audit of the Financial Statements*****Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Grass Lake Community Schools (the "School") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedules of proportionate share of net pension and OPEB liabilities and contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required

by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2022, on our consideration of the School's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control over financial reporting and compliance.



Gabridge & Company, PLC  
Grand Rapids, MI  
October 27, 2022

## **Management's Discussion and Analysis**

**Grass Lake Community Schools  
Management's Discussion and Analysis  
June 30, 2022**

This section of Grass Lake Community Schools (the "School District"), Jackson County, Michigan's annual financial report presents our discussion and analysis of the School District's financial performance during the year ended June 30, 2022. It is to be read in conjunction with the School District's financial statements, which immediately follow. This is a requirement of the Governmental Accounting Standards Board Statement No. 34 (GASB 34) *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* and is intended to provide the financial results for the fiscal year ending June 30, 2022.

***Financial Highlights***

- The liabilities and deferred inflows of the School District exceeded its assets and deferred outflows at the close of this fiscal year by \$17,528,388 (shown as a deficit *net position*). The School District had a deficit *unrestricted net position* of \$(26,661,074).
- Revenues of \$18,924,053 exceeded expenses of \$16,052,057 leading to an increase in net position of \$2,871,996 during the year.
- During the year, the School District's fund balances decreased by \$36,460 for an ending fund balance of \$3,577,805.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$2,505,106, or 16.4% of the general fund's total expenditures. Fund balance of the general fund *decreased* by \$386,467 during the year.

***Overview of the Financial Statements***

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and supplemental information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements, the statement of net position and the statement of activities, are *district-wide financial statements* that provide both short-term and long-term information about the School District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the School District, reporting the School District's operations in more detail than the district-wide statements. *Governmental funds statements* tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.

The basic financial statements also include the notes to the financial statements that explain the information in the basic financial statements and provide more detailed data. Supplementary

information follows and includes combining and individual fund statements as well as a budgetary comparison schedule for the general fund as well as schedules showing the School District's funding status of its pension and OPEB retirement plans.

### ***District-wide Financial Statements***

The district-wide financial statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the School District's assets, deferred outflows, liabilities, and deferred inflows. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the School District's net position, and how they have changed. Net position – the difference between the School District's assets, deferred outflows and inflows, and liabilities - is one way to measure the School District's financial health or position. Over time, increases or decreases in the School District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

To assess the School District's overall health, one should consider additional non-financial factors such as changes in the School District's property tax-base and the condition of school buildings and other facilities.

In the district-wide financial statements, the School District's activities are presented as governmental activities. *Governmental activities* include the School District's basic services, such as regular and special education, instructional support, transportation, administration, community services, food service, and athletics. State aid and property taxes finance most of these activities.

### ***Financial Analysis of the School District as a Whole***

The schedule on the following page shows the June 30, 2022 and 2021 statements of net position.

## Grass Lake Community School's Net Position

<b>ASSETS</b>	<b>2022</b>	<b>2021</b>
<i>Current Assets</i>		
Cash and cash equivalents	\$ 3,299,646	\$ 2,855,082
Due from other governmental units	2,238,981	2,150,952
Inventory	25,156	11,157
<b>Total Current Assets</b>	<b>5,563,783</b>	<b>5,017,191</b>
<i>Noncurrent Assets</i>		
Capital assets, net	20,666,175	21,556,782
<b>Total Assets</b>	<b>26,229,958</b>	<b>26,573,973</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Charges from bond refunding	569,769	633,077
Pension related	3,499,125	5,203,647
OPEB related	1,368,336	1,749,854
<b>Total Deferred Outflows of Resources</b>	<b>5,437,230</b>	<b>7,586,578</b>
<b>LIABILITIES</b>		
<i>Current Liabilities</i>		
Accounts payable	61,026	39,705
Salaries and benefits payable	1,454,496	1,302,316
Unearned revenue	470,456	60,905
Accrued interest	98,933	117,047
Current portion of long-term debt	2,594,204	2,518,995
<b>Total Current Liabilities</b>	<b>4,679,115</b>	<b>4,038,968</b>
<i>Noncurrent Liabilities</i>		
Compensated absences	325,419	325,895
Long-term debt	15,991,288	18,185,158
Net pension liability	17,097,386	24,903,202
Net OPEB liability	1,101,700	3,869,268
<b>Total Liabilities</b>	<b>39,194,908</b>	<b>51,322,491</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension related	5,807,535	252,423
OPEB related	4,193,133	2,986,021
<b>Total Deferred Inflows of Resources</b>	<b>10,000,668</b>	<b>3,238,444</b>
<b>NET POSITION</b>		
Net investment in capital assets	8,403,081	6,736,384
Restricted	729,605	462,952
Unrestricted	(26,661,074)	(27,599,720)
<b>Total Net Position</b>	<b>\$ (17,528,388)</b>	<b>\$ (20,400,384)</b>

Cash and investments increased by \$444,564 being similar to the \$409,551 increase in unearned revenue. Unearned revenue rose because more reimbursement grants collected in advance of the

underlying expenditures being incurred. As a result of better market conditions, pension assets and OPEB assets each earned 27% during the most recent actuarial valuation. This resulted in a decrease in net pension liability of \$7,805,816, a decrease in deferred outflows related to the pension of \$1,704,522, and an increase in deferred inflows related to the pension of \$5,555,112. Similarly, this resulted in a decrease in net OPEB liability of \$2,767,568, a decrease in deferred outflows related to the OPEB of \$381,518, and an increase in deferred inflows related to the OPEB of \$1,207,112.

The results of operations for the School District as a whole are reported in the Change in Net Position schedule below. This schedule shows the changes in net position for the fiscal years ended June 30, 2022 and 2021.

### **Grass Lake Community School's Changes in Net Position**

<b>Revenues</b>	<b>2022</b>	<b>2021</b>
<b>Program Revenues</b>		
Charges for services	\$ 1,224,647	\$ 748,198
Operating grants and contributions	3,991,165	4,408,651
<b><i>Total Program Revenues</i></b>	<b>5,215,812</b>	<b>5,156,849</b>
<b>General Revenues</b>		
Property taxes	3,736,135	3,546,916
Unrestricted state sources	9,971,971	9,427,031
Interest and investment earnings	135	94,946
<b><i>Total General Revenues</i></b>	<b>13,708,241</b>	<b>13,068,893</b>
<b><i>Total Revenues</i></b>	<b>18,924,053</b>	<b>18,225,742</b>
<b>Expenses</b>		
Instruction	8,632,829	9,880,339
Supporting services	4,939,188	5,073,706
Food services	807,717	712,331
Community services	15,345	7,196
Interest and fiscal charges on long-term debt	643,882	739,434
Unallocated depreciation	1,013,096	1,069,521
<b><i>Total Expenses</i></b>	<b>16,052,057</b>	<b>17,482,527</b>
<b><i>Change in Net Position</i></b>	<b>2,871,996</b>	<b>743,215</b>
<i>Net Position at Beginning of Period</i>	<i>(20,400,384)</i>	<i>(21,143,599)</i>
<b><i>Net Position at End of Period</i></b>	<b>\$ (17,528,388)</b>	<b>\$ (20,400,384)</b>

The School District had an overall increase in net position of \$2,871,996 for the year ended June 30, 2022. Operating grants and contributions decreased \$417,486 as the School District received less restricted COVID-19 grant funding. Property taxes increased by \$189,219 as the School District's taxable value increased. An increase in overall foundation allowance of \$589 per student resulted in an increase in unrestricted state aid of \$544,940.

Changes within expenses for the School District were largely caused by the changes in net pension liability, net OPEB liability, and their related deferrals. Additionally, the resumption of operations led to an increase in grant-related expenses.

### ***Fund Financial Statements***

The fund financial statements provide more detailed information about the School District's funds, focusing on its most significant or "major" funds - not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs.

The School District utilizes *governmental funds* within this report. Most of the School District's basic services are included in governmental funds, which generally focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Since the district-wide financial statements and the fund financial statements use different methods of accounting to report the School District's financial condition, a reconciliation is included in the financial statements showing the differences between the two types of statements.

### ***Financial Analysis of the School District's Funds***

The School District uses funds to record and analyze financial information. The School District has three major funds.

The ***general fund*** is the chief operating fund of the School District. At the end of the current fiscal year, unassigned fund balance of the general fund was \$2,505,106. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance to total general fund expenditures and transfers out. Unassigned fund balance represents approximately 16.4% of total general fund expenditures.

The fund balance of the School District's general fund decreased by \$386,467 for a total fund balance of \$2,505,106. Significant increases and decreases for revenues were within state and federal sources as a result of increased unrestricted state aid and decreased restricted COVID-19 funding. Significant increases for expenditures were a result of increased basic needs and instructional staff expenditures.

The ***school lunch fund***, a major fund, had an increase of \$305,114 in fund balance for an ending balance of \$595,524. The increase in fund balance was primarily a result of the significant increase in federal funding.

The ***debt service fund***, a major fund, had a decrease of \$38,461 in fund balance for an ending balance of \$134,081. The fund saw a decrease in the current year because the School District issued less student loan revolving fund debt than compared in the prior year.

### ***General Fund Budgetary Highlights***

During the year the School District revised its budget to attempt to match changes in the school funding environment and current needs of students and faculty. State law requires that budgets be amended during the year so actual expenditures do not exceed appropriations.

*Original budget compared to final budget.* There was one significant amendment made to the original budget for either the original estimated revenues or the original appropriated expenditures; state sources revenue increased from \$11,591,463 to \$12,552,447 to account for the expected increase in unrestricted state funding. As mentioned above, the original budget was amended during the year as actual results needed adjusting from the original budgeted estimates.

*Final budget compared to actual results.* The School District had the following expenditures in excess of the amounts budgeted during the year ended June 30, 2022:

	<u>Final Budget</u>	<u>Actual Amount</u>	<u>Negative Variance</u>
<b>General Fund:</b>			
Instruction			
Added needs	\$ 1,055,633	\$ 1,264,125	\$ (208,492)
Supporting services			
Instructional staff	34,022	50,351	(16,329)
Technology and media	349,776	350,297	(521)
Executive administration	422,174	424,395	(2,221)
School administration	1,090,488	1,114,046	(23,558)
Operations and maintenance	1,639,011	1,654,520	(15,509)
Community services	-	15,345	(15,345)
Debt service	-	145,093	(145,093)

### ***Capital Asset and Debt Administration***

#### ***Capital Assets***

At June 30, 2022, the School District had \$20,666,175 invested in capital assets, a 4.1% decrease in the amount reported from the prior year. This net decrease consisted of depreciation charges of \$1,013,096 against capital asset purchases of \$122,489.

More detailed information about the School District's capital assets can be found in the notes to the financial statements section of this document.

#### ***Long-term Debt***

At year-end, the School District had total long-term debt of \$18,585,492, down from \$20,704,153.

- The School District increased its School Loan Revolving Fund loans payable by \$501,161.

- The School District continued to pay down its debt, retiring \$2,499,464 of outstanding bonds and loans during the year.
- The School District's other long-term obligations are for accumulated sick/vacation leave in the amount of \$325,419.

The State limits the amount of general obligation debt that schools can issue. The School District is well under the State limit as of June 30, 2022.

More detailed information about the School District's long-term debt can be found in the notes to the financial statements section of this document.

### ***Economic Factors and Next Year's Budget and Rates***

The School District estimates that a similar level of revenues will be available for appropriation in the general fund in the upcoming budget. The School District continues to review all budget line items for opportunities to reduce expenditures when possible while providing an excellent education to the district it serves. The budget will be monitored during the year to identify any necessary amendments.

### ***Requests for Information***

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional information, contact the Superintendent:

Grass Lake Community Schools  
899 South Union Street  
Grass Lake, MI 49240

## **Basic Financial Statements**

**Grass Lake Community Schools**  
**Statement of Net Position**  
**June 30, 2022**

**ASSETS**

*Current Assets*

Cash and cash equivalents	\$	3,299,646
Due from other governmental units		2,238,981
Inventory		25,156
<b>Total Current Assets</b>		<b>5,563,783</b>

*Noncurrent Assets*

Capital assets not being depreciated		225,287
Capital assets being depreciated, net		20,440,888
<b>Total Assets</b>		<b>26,229,958</b>

**DEFERRED OUTFLOWS OF RESOURCES**

Charge on bond refunding		569,769
Pension related		3,499,125
OPEB related		1,368,336
<b>Total Deferred Outflows of Resources</b>		<b>5,437,230</b>

**LIABILITIES**

*Current Liabilities*

Accounts payable		61,026
Salaries and benefits payable		1,454,496
Unearned revenue		470,456
Accrued interest		98,933
Current portion of long-term debt		2,594,204
<b>Total Current Liabilities</b>		<b>4,679,115</b>

*Noncurrent Liabilities*

Compensated absences		325,419
Long-term debt		15,991,288
Net pension liability		17,097,386
Net OPEB liability		1,101,700
<b>Total Liabilities</b>		<b>39,194,908</b>

**DEFERRED INFLOWS OF RESOURCES**

Pension related		5,807,535
OPEB related		4,193,133
<b>Total Deferred Inflows of Resources</b>		<b>10,000,668</b>

**NET POSITION**

Net investment in capital assets		8,403,081
<i>Restricted for:</i>		
Debt service		134,081
Food services		595,524
<i>Unrestricted</i>		(26,661,074)
<b>Total Net Position</b>		<b>\$ (17,528,388)</b>

The Notes to the Financial Statements are an integral part of these Financial Statements

**Grass Lake Community Schools  
Statement of Activities  
For the Year Ended June 30, 2022**

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue</b>
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	
<b>Governmental Activities:</b>					
Instruction	\$ 8,632,829	\$ 33,060	\$ 2,842,734	\$ --	\$ (5,757,035)
Supporting services	4,939,188	485,536	--	--	(4,453,652)
Community services	15,345	626,649	--	--	611,304
Food services	807,717	79,402	1,148,431	--	420,116
Interest on long-term debt	643,882	--	--	--	(643,882)
Unallocated depreciation	1,013,096	--	--	--	(1,013,096)
<b>Total Governmental Activities</b>	<b>\$ 16,052,057</b>	<b>\$ 1,224,647</b>	<b>\$ 3,991,165</b>	<b>\$ --</b>	<b>(10,836,245)</b>
<b>General Purpose Revenues:</b>					
					1,202,340
					2,533,795
					9,971,971
					135
					<b>13,708,241</b>
					<b>2,871,996</b>
					(20,400,384)
					<b>\$ (17,528,388)</b>

The Notes to the Financial Statements are an integral part of these Financial Statements

**Grass Lake Community Schools  
Balance Sheet  
Governmental Funds  
June 30, 2022**

	<u>Special Revenue</u>			<u>Debt Service</u>	<u>Total Governmental Funds</u>
	<u>General</u>	<u>School Lunch</u>	<u>Student Activities (Nonmajor)</u>	<u>Debt Service</u>	
<b>ASSETS</b>					
Cash and cash equivalents	\$ 2,750,138	\$ 71,801	\$ 343,594	\$ 134,113	\$ 3,299,646
Due from other governmental units	2,185,864	53,117	--	--	2,238,981
Inventory	--	25,156	--	--	25,156
Due from other funds	190,811	682,516	--	--	873,327
<b>Total Assets</b>	<b><u>\$ 5,126,813</u></b>	<b><u>\$ 832,590</u></b>	<b><u>\$ 343,594</u></b>	<b><u>\$ 134,113</u></b>	<b><u>\$ 6,437,110</u></b>
<b>LIABILITIES</b>					
Accounts payable	\$ 58,535	\$ 2,465	\$ --	\$ 26	\$ 61,026
Salaries and benefits payable	1,454,496	--	--	--	1,454,496
Unearned revenue	426,160	44,296	--	--	470,456
Due to other funds	682,516	190,305	500	6	873,327
<b>Total Liabilities</b>	<b><u>2,621,707</u></b>	<b><u>237,066</u></b>	<b><u>500</u></b>	<b><u>32</u></b>	<b><u>2,859,305</u></b>
<b>FUND BALANCE</b>					
Nonspendable	--	25,156	--	--	25,156
Restricted	--	570,368	--	134,081	704,449
Committed	--	--	343,094	--	343,094
Unassigned	2,505,106	--	--	--	2,505,106
<b>Total Fund Balance</b>	<b><u>2,505,106</u></b>	<b><u>595,524</u></b>	<b><u>343,094</u></b>	<b><u>134,081</u></b>	<b><u>3,577,805</u></b>
<b>Total Liabilities and Fund Balance</b>	<b><u>\$ 5,126,813</u></b>	<b><u>\$ 832,590</u></b>	<b><u>\$ 343,594</u></b>	<b><u>\$ 134,113</u></b>	<b><u>\$ 6,437,110</u></b>

The Notes to the Financial Statements are an integral part of these Financial Statements

**Grass Lake Community Schools**  
**Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position**  
**June 30, 2022**

Total Fund Balance - Governmental Funds	\$	3,577,805
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. This amount represents capital assets of \$40,303,705 less accumulated depreciation of \$19,637,530.		20,666,175
Long-term liabilities, including bond premiums and bond discounts, are not due and payable in the current period and, therefore, are not reported in the funds.		(18,015,723)
Certain liabilities are not due and payable in the current period and, therefore, are not reported in the funds. This represents the sum of the net pension liability and its related deferred inflows and deferred outflows.		(19,405,796)
Compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.		(325,419)
Certain liabilities are not due and payable in the current period and, therefore, are not reported in the funds. This represents the sum of the net OPEB liability and its related deferred inflows and deferred outflows.		(3,926,497)
Accrued interest is recorded in the statement of activities when incurred; it is not reported in the governmental funds until paid.		(98,933)
<b>Total Net Position - Governmental Activities</b>	<b>\$</b>	<b><u>(17,528,388)</u></b>

**Grass Lake Community Schools**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Governmental Funds**  
**For the Year Ended June 30, 2022**

	<u>Special Revenue</u>			<u>Debt Service</u>	<u>Total Governmental Funds</u>
	<u>General</u>	<u>School Lunch</u>	<u>Student Activities (Nonmajor)</u>	<u>Debt Service</u>	
<b>Revenues</b>					
Local sources	\$ 2,069,704	\$ 33,920	\$ 353,498	\$ 2,533,795	\$ 4,990,917
Federal sources	216,577	1,088,556	--	--	1,305,133
State sources	12,568,128	59,875	--	--	12,628,003
<b>Total Revenues</b>	<u>14,854,409</u>	<u>1,182,351</u>	<u>353,498</u>	<u>2,533,795</u>	<u>18,924,053</u>
<b>Expenditures</b>					
Instruction	9,879,756	--	--	--	9,879,756
Supporting services	5,200,682	--	270,144	--	5,470,826
Community services	15,345	--	--	--	15,345
Food services	--	877,237	--	--	877,237
Debt service - principal	136,312	--	--	2,363,152	2,499,464
Debt service - interest and fiscal charges	8,781	--	--	576,074	584,855
<b>Total Expenditures</b>	<u>15,240,876</u>	<u>877,237</u>	<u>270,144</u>	<u>2,939,226</u>	<u>19,327,483</u>
<b>Excess of Revenues Over (Under) Expenditures</b>	<u>(386,467)</u>	<u>305,114</u>	<u>83,354</u>	<u>(405,431)</u>	<u>(403,430)</u>
<b>Other Financing Sources</b>					
School loan revolving fund debt issuance	--	--	--	366,970	366,970
<b>Net Other Financing Sources</b>	<u>--</u>	<u>--</u>	<u>--</u>	<u>366,970</u>	<u>366,970</u>
<b>Net Change in Fund Balance</b>	<u>(386,467)</u>	<u>305,114</u>	<u>83,354</u>	<u>(38,461)</u>	<u>(36,460)</u>
<b>Fund Balance at Beginning of Period</b>	<u>2,891,573</u>	<u>290,410</u>	<u>259,740</u>	<u>172,542</u>	<u>3,614,265</u>
<b>Fund Balance at End of Period</b>	<u>\$ 2,505,106</u>	<u>\$ 595,524</u>	<u>\$ 343,094</u>	<u>\$ 134,081</u>	<u>\$ 3,577,805</u>

The Notes to the Financial Statements are an integral part of these Financial Statements

**Grass Lake Community Schools**  
**Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and**  
**Changes in Fund Balance with Statement of Activities**  
**For the Year Ended June 30, 2022**

Total Net Change in Fund Balances - Governmental Funds	\$	(36,460)
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This amount is represented by which capital outlay expenditures of \$122,489 is exceeded by depreciation expense of \$1,013,096.</p>		
		(890,607)
<p>Long-term debt payments are reported as financing uses in the governmental funds and thus contribute to the change in fund balance. However, debt payments reduce long-term debt on the statement of net position. This represents the amount of principal payment made during the year on long-term debt, the amortization of bond issue premium, the amortization of bond issue discount, and the amortization of deferred charge on bond refunding.</p>		
		2,557,320
<p>Accrued interest on bonds is recorded in the statement of activities when incurred; it is not recorded in governmental funds until it is paid.</p>		
		18,114
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds. This amount represents the change in net OPEB liability, and the related deferred inflows and outflows, during the year.</p>		
		1,178,938
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds. This amount represents the change in net pension liability, and the related deferred inflows and outflows, during the year.</p>		
		546,182
<p>Proceeds from the issuance of long-term debt are reported as other financing sources in the fund statements, but reported as liabilities in the statement of net position.</p>		
		(501,967)
<p>Compensated absences that are not payable from current year resources are not reported as expenditures of the current year in the funds. In the statement of activities, those costs represent expenses of the current year.</p>		
		476
<b>Changes in Net Position - Governmental Activities</b>	<b>\$</b>	<b><u>2,871,996</u></b>

## **Notes to the Financial Statements**

# Grass Lake Community Schools

## Notes to the Financial Statements

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### **Note 1 - Summary of Significant Accounting Policies**

The accounting policies of Grass Lake Community Schools (the “School District” or “government”) conform to generally accepted accounting principles as applicable to school districts. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District’s significant accounting policies are described below:

#### ***Reporting Entity***

The School District is governed by an elected seven-member Board of Education. The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the School Districts' reporting entity, and which organizations are legally separate, component units of the school district. Based on the application of the criteria, the School District does not contain any component units.

#### ***District-wide and Fund Financial Statements***

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. The district-wide statements report *governmental activities*, which normally are supported by taxes and intergovernmental revenues.

The *statement of activities* demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual funds are reported as separate columns in the fund financial statements.

#### ***Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

District-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are

## Grass Lake Community Schools

### Notes to the Financial Statements

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recognized as revenue as soon as all eligibility requirements imposed by the grantor or provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, or one year for reimbursement-based grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Revenues susceptible to accrual are property taxes, state aid, federal, and inter-district revenues, and interest income and, accordingly, have been recognized as revenues of the current fiscal year. Other revenues are recognized when received.

The School District reports the following major funds:

The ***general fund*** is the general operating fund of the School District. It is used to account for all financial resources, except those required to be accounted for in another fund.

The ***school lunch fund*** accounts for those activities concerned with providing food to pupils and staff in the School District.

The ***debt service fund*** is used to record property tax revenue, interest income, other revenue for the payment of principal, debt service interest, and other expenditures related to bond issues.

Additionally, the School District reports the following fund type:

***Special revenue funds*** are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

#### ***Budgets and Budgetary Accounting***

Annual budgets are adopted on a basis consistent with generally accepted accounting principles and state law for the general and special revenue funds. All annual appropriations lapse at fiscal year-end.

The budget document presents information by fund and function. The legal level of budgetary control adopted by the governing body (i.e., the level at which expenditures may not legally exceed appropriations) is the functional level for special revenue funds and the department level for the general fund. State law requires the district to have its budget in place by July 1. Expenditures in

## Grass Lake Community Schools

### Notes to the Financial Statements

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excess of amounts budgeted is a violation of Michigan Law. State law permits districts to amend its budgets during the year.

Encumbrances (e.g., purchase orders and contracts) outstanding at year end do not constitute expenditures or liabilities because the goods or services have not been received as of year-end; the commitments will be reappropriated and honored during the subsequent year.

#### ***Property Taxes***

Property taxes levied by the School District are collected by various municipalities and periodically remitted to the School District. The taxes are levied as of July 1 and December 1 and are due upon receipt of the billing by the taxpayer. The actual due dates are September 14, and February 14, after which time the bills become delinquent and penalties and interest may be assessed by the collecting entity. School District property tax revenues are recognized when levied to the extent that they result in current receivables (collected within sixty days after year end). Amounts received subsequent to August 31 are recognized as revenue when collected

#### **Assets, Liabilities, and Fund Equity**

##### ***Cash and Cash Equivalents***

The School District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes and School District policy authorize the School District to invest in:

- Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- Bankers' acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions, that, at the time of purchase are rated as investment grade by at least one standard rating service.

## Grass Lake Community Schools

### Notes to the Financial Statements

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- Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- External investment pools as authorized by the surplus funds investment pool act, Act. No. 367 of the Public Acts of 1982, being sections 129.11 to 129.118 of the Michigan Compiled Laws, composed entirely of instruments that are legal for direct investment by a school district.

#### ***Receivables and Payables***

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year and all other outstanding balances between funds are referred to as “due to/from other funds” (i.e., the current portion of interfund loans).

All receivables are shown net of an allowance for uncollectibles, as applicable. All amounts deemed to be uncollectible are charged against the allowance for doubtful accounts in the period that determination is made. No amounts have been deemed uncollectable during the current year.

#### ***Inventory***

Inventory is valued at the lower of cost (first in, first out) or market. Inventory in the food service fund consists of expendable supplies held for consumption. The cost is recorded as an expenditure when consumed rather than when purchased. Reported inventories are equally offset by a fund balance reserve which indicates that they do not constitute “available spendable resources” even though they are a component of net current position.

#### ***Capital Assets***

Capital assets, which include land, buildings and building improvements, furniture and other equipment, and buses and other vehicles are reported in the district-wide financial statements. Assets having a useful life in excess of one year and whose costs exceed \$5,000 are capitalized. Capital assets are stated at historical cost or estimated historical cost where actual cost information is not available. Donated capital assets are stated at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset’s useful life are not capitalized. Improvements are capitalized and depreciated over the remaining useful life of the related assets.

## Grass Lake Community Schools

### Notes to the Financial Statements

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Buildings and building improvements, furniture and equipment and business and other vehicles are depreciated using the straight-line method over the following estimated useful lives:

Buildings and building improvements	20 - 50 years
Buses and other vehicles	5 - 8 years
Furniture and equipment	5 - 20 years

#### ***Pension***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### ***Postemployment Benefits Other Than Pensions (OPEB)***

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### ***Deferred Outflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The School District has two items that qualify for reporting in this category. They are the: 1) pension and other postemployment benefits related items reporting in the district-wide statement of net position and 2) deferred charges associated with bond refundings. These amounts are expensed in the year in which they apply.

#### ***Deferred Inflows of Resources***

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The School District has one item

## Grass Lake Community Schools

### Notes to the Financial Statements

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that qualifies for reporting in this category. They are future resources yet to be recognized in relation to the pension and other postemployment benefit actuarial calculation. These future resources arise from differences in the estimates used by the actuary to calculate the pension and other postemployment benefit liability and the actual results. The amounts are amortized over a period determined by the actuary.

#### ***Salaries Payable and Accrued Employee Benefits***

A liability is recorded at June 30, 2022 for those amounts owed to teachers and other employees of the School District who do not work during the summer when school is not in session but have elected to have their salaries paid over an entire year. This has the effect of properly charging their salaries to expenditures in the fiscal year in which their services are received, even though they are not paid until July and August of the following fiscal year.

The liability for accrued retirement and the employer share of FICA related to the salaries payable has been recorded as has the liability for the employee health insurance premiums for the months of July and August. The School District pays these insurances for this period as part of the compensation for services rendered in the preceding school year.

#### ***Compensated Absences***

School District employees are granted vacation and sick leave in varying amounts based on length of service. Unused vacation time and sick leave accumulate from year to year at varying rates, depending on the employees' applicable rate of pay and/or employment category. The liability for compensated absences includes salary-related payments.

In the fund financial statements, only the matured liability for compensated absences is reported. The total liability is reported in the district-wide financial statements.

#### ***Long-term Obligations***

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities on the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bond issuance costs are recorded as a period expense. Bonds payable are reported at the total amount of bonds issued.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

## Grass Lake Community Schools

### Notes to the Financial Statements

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#### ***Net Position Flow Assumption***

Sometimes the School District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the School District's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### ***Fund Balance Flow Assumptions***

Sometimes the School District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the School District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### ***Fund Balance Policies***

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Governmental funds report *nonspendable fund balance* for amounts that cannot be spent because they are either: a) not in spendable form or b) legally or contractually required to be maintained intact. *Restricted fund balance* is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. The School District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The *committed fund balance* classification includes amounts that can be used only for the specific purposes determined by a formal action of the School District's highest level of decision-making authority. The Board of Education is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the *assigned fund balance* classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as committed. The Board of Education can assign fund balance as it does when appropriating fund balance to cover a gap

# Grass Lake Community Schools

## Notes to the Financial Statements

between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

*Unassigned fund balance* is the residual classification for the School District's general fund and includes all spendable amounts not contained in the other classifications and is therefore available to be spent as determined by the Board of Education.

### *Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Note 2 - Stewardship, Compliance, and Accountability**

Michigan law provides that a local unit shall not incur expenditures in excess of the amount appropriated. The School District's actual expenditures and budgeted expenditures for the budgeted funds have been shown at the department level. The approved budgets of the School District for these budgeted funds were also adopted at the department level.

**Excess of expenditures over appropriations in budgeted funds** – The School District had the following expenditures in excess of the amounts appropriated as of June 30, 2022:

	<u>Final Budget</u>	<u>Actual Amount</u>	<u>Negative Variance</u>
<b>General Fund:</b>			
Instruction			
Added needs	\$ 1,055,633	\$ 1,264,125	\$ (208,492)
Supporting services			
Instructional staff	34,022	50,351	(16,329)
Technology and media	349,776	350,297	(521)
Executive administration	422,174	424,395	(2,221)
School administration	1,090,488	1,114,046	(23,558)
Operations and maintenance	1,639,011	1,654,520	(15,509)
Community services	-	15,345	(15,345)
Debt service	-	145,093	(145,093)
<b>School Lunch Fund:</b>			
Food Service	575,600	877,237	(301,637)

# Grass Lake Community Schools

## Notes to the Financial Statements

### *District-wide Deficit*

The School District has an unrestricted net position deficit for district-wide activities in the amount of \$(26,661,074) and a total net position deficit for district-wide activities in the amount of \$(17,528,388) as of June 30, 2022. The primary cause for the net position deficit is the School District's net pension liability and net OPEB liabilities.

### **Note 3 - Cash and Cash Equivalents**

The School District maintains pooled and individual fund demand deposits, certificates of deposit, and short-term investment accounts. Following is a reconciliation of deposit and investment balances as of June 30, 2022:

<b>Cash and cash equivalents</b>	
Checking and savings accounts	\$ 3,298,856
Cash on hand	790
<b>Total cash and cash equivalents</b>	<b>\$ 3,299,646</b>

**Custodial Credit Risk - Deposits.** Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits might not be returned. State law does not require, and the School District does not have a policy for deposit custodial credit risk. As of year-end, \$2,920,534 of the School District's bank balance of \$3,335,566 was exposed to custodial credit risk because it was uninsured and uncollateralized. Due to the dollar amounts of cash deposits and the limits of FDIC insurance, the School District believes it is impractical to insure all bank deposits. As a result, the School District evaluates each financial institution with which it deposits School District funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

### **Note 4 - Interfund Receivables and Payables**

Interfund balances as of June 30, 2022 consisted of fund receivables and payables listed below:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	School Lunch	\$ 190,305
General Fund	Debt Service	6
General Fund	Student Activities	500
School Lunch	General Fund	682,516
<b>Total</b>		<b>\$ 873,327</b>

Interfund balances resulted primarily from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

# Grass Lake Community Schools

## Notes to the Financial Statements

### Note 5 - Unearned Revenue

Governmental funds report unavailable revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also report unearned revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of unearned revenue include charges for services payments received prior to meeting all eligibility requirements in the amount of \$470,456.

### Note 6 - State of Michigan School Aid

The School District reports State of Michigan school aid in the fiscal year in which the School District is entitled to the revenue as provided by State of Michigan School aid appropriation acts. State funding provided approximately 66.7% of the total revenues to the School District during the June 30, 2022 fiscal year.

### Note 7 - Capital Assets

Capital asset activity of the School District's governmental activities was as follows:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
Capital assets not being depreciated:				
Land	\$ 225,287	\$ -	\$ -	\$ 225,287
Capital assets being depreciated:				
Buildings and building improvements	32,650,985	36,780	-	32,687,765
Buses and other vehicles	1,265,970	59,550	-	1,325,520
Furniture and equipment	6,038,974	26,159	-	6,065,133
Subtotal	<u>39,955,929</u>	<u>122,489</u>	<u>-</u>	<u>40,078,418</u>
Less accumulated depreciation:				
Buildings and building improvements	(12,425,027)	(644,859)	-	(13,069,886)
Buses and other vehicles	(999,675)	(77,700)	-	(1,077,375)
Furniture and equipment	(5,199,732)	(290,537)	-	(5,490,269)
Subtotal	<u>(18,624,434)</u>	<u>(1,013,096)</u>	<u>-</u>	<u>(19,637,530)</u>
<i>Capital assets being depreciated, net</i>	<u>21,331,495</u>	<u>(890,607)</u>	<u>-</u>	<u>20,440,888</u>
<b>Capital assets, net</b>	<u>\$ 21,556,782</u>	<u>\$ (890,607)</u>	<u>\$ -</u>	<u>\$ 20,666,175</u>

Depreciation expense for the fiscal year amounted to \$1,013,096. The School District determined that it was impractical to allocate depreciation expense to the various government activities as the capital assets serve multiple functions.

# Grass Lake Community Schools

## Notes to the Financial Statements

### Note 8 - Long-term Debt

The school district issues bonds, notes, and other contractual commitments to provide for the acquisition and construction of major capital facilities and the acquisition of certain equipment. General obligation bonds are direct obligations and pledge the full faith and credit of the school district. Other long-term obligations include accrued compensated absences.

*General obligation bonds* consist of:

2010 Refunding Bonds of \$1,750,000 due in annual principal amounts of \$109,375, plus interest at 6.25% through 2026	\$ 458,723
2015 Refunding Bonds, Series A, of \$19,130,000 due in amounts ranging from \$740,000 through \$1,560,000 plus interest at 3.00%-5.00% through 2031	10,225,000
2015 Refunding Bonds, Series B, of \$6,155,000 due in amounts ranging from \$725,000 through \$860,000 plus interest 0.75%-3.30% through 2023	860,000
<b><i>Total general obligation bonded debt</i></b>	<b>\$ 11,543,723</b>

Long-term obligation activity can be summarized as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>General obligation bonds</b>					
2010 Refunding Bonds	\$ 546,875	\$ -	\$ (88,152)	\$ 458,723	\$ 109,375
2015 Refunding Bonds, Series A	11,700,000	-	(1,475,000)	10,225,000	1,515,000
2015 Refunding Bonds, Series B	1,660,000	-	(800,000)	860,000	860,000
<i>Total general obligation bonds</i>	13,906,875	-	(2,363,152)	11,543,723	2,484,375
<b>Installment purchase agreements</b>					
2018 school buses	29,228	-	(29,228)	-	-
2020 school buses	105,987	-	(25,359)	80,628	26,102
SmartBoot security system	199,767	-	(81,725)	118,042	83,727
<i>Total installment purchase agreements</i>	334,982	-	(136,312)	198,670	109,829
Total direct borrowings/placements	14,241,857	-	(2,499,464)	11,742,393	2,594,204
<b>Bond premiums</b>					
Premiums	1,211,634	-	(121,164)	1,090,470	-
<b>School loan funds</b>					
School Bond Loan, including interest	912	23	-	935	-
School Loan Revolving Fund (SLRF), including interest	5,250,556	501,138	-	5,751,694	-
<i>Total school loan funds</i>	5,251,468	501,161	-	5,752,629	-
<i>Total bonds and direct borrowings/placements</i>	\$ 20,704,959	\$ 501,161	\$ (2,620,628)	\$ 18,585,492	\$ 2,594,204
<b>Compensated absences</b>					
	\$ 325,895	\$ -	\$ (476)	\$ 325,419	\$ -

## Grass Lake Community Schools

### Notes to the Financial Statements

Annual debt service requirements, exclusive of school loan funds, compensated absences, and bond premiums and discounts, for long-term debt outstanding as of June 30, 2022 follows:

<b>Year Ending</b>			
<b>June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 2,594,204	\$ 590,079	3,184,283
2024	1,712,232	508,429	2,220,661
2025	1,672,036	453,328	2,125,364
2026	1,688,921	391,125	2,080,046
2027	740,000	203,750	943,750
2028-2031	3,335,000	425,500	3,760,500
<b>Totals:</b>	<b>\$ 11,742,393</b>	<b>\$ 2,572,211</b>	<b>\$ 14,314,604</b>

Accumulated unpaid compensation for termination leave pay as of June 30, 2022 has been computed and recorded in the financial statements as a long-term liability as the liability is expected to be liquidated from future financial resources.

#### **Note 9 - Pension Plan**

##### ***Plan Description***

The Michigan Public School Employees' Retirement System (System or MPERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

# Grass Lake Community Schools

## Notes to the Financial Statements

### ***Benefits Provided***

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits are determined by final average compensation, years of service, and a pension factor ranging from 1.25 percent to 1.50 percent. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

### ***Contributions***

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2020 valuation will be amortized over a 18-year period beginning October 1, 2020 and ending September 30, 2038.

The schedule below summarizes pension contribution rates in effect for fiscal year ended September 30, 2021:

<b><u>Benefit Structure</u></b>	<b><u>Member</u></b>	<b><u>Non-Universities</u></b>
Basic	0.0 - 4.0%	19.78%
Member Investment Plan	3.0 - 7.0%	19.78%
Pension Plus	3.0 - 6.4%	16.82%
Pension Plus 2	6.2%	19.59%
Defined Contribution	0.0%	13.39%

Required contributions to the pension plan from the School District were \$2,168,367 for the year ended September 30, 2021.

## Grass Lake Community Schools

### Notes to the Financial Statements

#### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2022, the School District reported a liability of \$17,097,386 for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 2020. The School District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2021, the School District's proportion was 0.07222 percent, which was a decrease of 0.00028 percent from its proportion measured as of September 30, 2020.

For the year ending June 30, 2022, the School District recognized pension expense of \$1,918,910. At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between actual and expected experience	\$ 264,846	\$ 100,683
Changes of assumptions	1,077,758	-
Net difference between projected and actual earnings on pension plan investments	-	5,496,755
Changes in proportion and differences between employer contributions and proportionate share of contributions	20,858	210,097
Employer contributions subsequent to the measurement date	2,135,663	-
<b><i>Total</i></b>	<b>\$ 3,499,125</b>	<b>\$ 5,807,535</b>

Contributions subsequent to the measurement date reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Plan Year Ended September 30</b>	<b>Amount:</b>
2022	\$ (545,436)
2023	(1,032,626)
2024	(1,371,505)
2025	(1,494,506)

# Grass Lake Community Schools

## Notes to the Financial Statements

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### *Actuarial Assumptions*

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

### **Summary of Actuarial Assumptions**

Valuation Date:	September 30, 2020
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	2.75%
Investment Rate of Return:	
- MIP and Basic Plans:	6.80% net of investment expenses
- Pension Plus Plan:	6.80% net of investment expenses
- Pension Plus 2 Plan:	6.00% net of investment expenses
Projected Salary Increases:	2.75 - 11.55%, including wage inflation at 2.75%
Cost-of-Living Pension Adjustments:	3% Annual Non-Compounded for MIP Members
Mortality:	
Retirees:	RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Active Members:	RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

### *Notes:*

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2018 valuation. The total pension liability as of September 30, 2021, is based on the results of an actuarial valuation date of September 30, 2020, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of

## Grass Lake Community Schools

### Notes to the Financial Statements

all employees in years: 4.4367

- Recognition period for assets in years: 5.0000
- Full actuarial assumptions are available in the 2021 MPERS Comprehensive Annual Financial Report found on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

#### *Long-term Expected Return on Plan Assets*

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2021, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return*</u>
Domestic Equity Pools	25.0%	5.4%
Private Equity Pools	16.0	9.1
International Equity Pools	15.0	7.5
Fixed Income Pools	10.5	(0.7)
Real Estate and Infrastructure Pools	10.0	5.4
Absolute Return Pools	9.0	2.6
Real Return/Opportunistic Pools	12.5	6.1
Short-term Investment Pools	2.0	(1.3)
<b>Total</b>	<b>100.0%</b>	

\*Long-term rates of return are net of administrative expenses and 2.0% inflation.

#### *Rate of Return*

For the fiscal year ended September 30, 2021, the annual money-weighted rate of return on pension plan investment, net of pension plan investment expense, was 27.3%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### *Discount Rate*

A discount rate of 6.80% was used to measure the total pension liability (6.8% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan provided through non-university employers only). This discount rate was based on the long-term expected rate of return on pension plan investments of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan). The projection of cash

**Grass Lake Community Schools**

Notes to the Financial Statements

flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the School District’s proportionate share of the net pension liability to changes in the discount rate***

The following presents the School District’s proportionate share of the net pension liability calculated using the discount rate of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan), as well as what the School District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

<b>1% Decrease (Non-Hybrid/Hybrid)</b>	<b>Current Single Discount Rate Assumption (Non-Hybrid/Hybrid)</b>	<b>1% Increase (Non-Hybrid/Hybrid)</b>
<b>5.8% / 5.8% / 5.0%</b>	<b>6.8% / 6.8% / 6.0%</b>	<b>7.8% / 7.8% / 7.0%</b>
\$24,444,625	\$17,097,386	\$11,006,043

\* Discount rates listed in the following order: Basic and Member Investment Plan (MIP), Pension Plus, and Pension Plus 2. Non-university employers provide Basic, MIP, Pension Plus and Pension Plus 2 plans. University employers provide only the Basic and MIP plans.

***Michigan Public School Employees’ Retirement System (MPERS) Fiduciary Net Position***

Detailed information about the pension plan’s fiduciary net position is available in the separately issued MPERS CAFR, available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

**Note 10 - Postemployment Benefits Other Than Pensions (OPEB)**

***Plan Description***

The Michigan Public School Employees' Retirement System (System or MPERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System’s health plan provides all eligible retirees with the option of receiving health,

## Grass Lake Community Schools

### Notes to the Financial Statements

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prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

#### ***Benefits Provided***

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3%

## Grass Lake Community Schools

### Notes to the Financial Statements

contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

#### ***Contributions***

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2020 valuation will be amortized over a 18-year period beginning October 1, 2020 and ending September 30, 2038.

The schedule below summarizes OPEB contribution rates in effect for fiscal year ended September 30, 2021.

<b><u>Benefit Structure</u></b>	<b><u>Member</u></b>	<b><u>Non-Universities</u></b>
Premium Subsidy	3.00%	8.43%
Personal Healthcare Fund (PHF)	0.00%	7.57%

Required contributions to the OPEB plan from the School District were \$535,805 for the year ended September 30, 2021.

#### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2022, the School District reported a liability of \$1,101,700 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2020. The School District's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2021, the School District's proportion was 0.07218%, which was a decrease of 0.00005% from its proportion measured as of October 1, 2020.

For the year ending June 30, 2022, the School District recognized OPEB expense of \$(622,622).

## Grass Lake Community Schools

### Notes to the Financial Statements

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between actual and expected experience	\$ -	\$ 3,144,723
Changes of assumptions	920,966	137,811
Net difference between projected and actual earnings on OPEB plan investments	-	830,371
Changes in proportion and differences between employer contributions and proportionate share of contributions	36,667	80,228
Employer contributions subsequent to the measurement date	410,703	-
<b>Total</b>	<b>\$ 1,368,336</b>	<b>\$ 4,193,133</b>

Contributions subsequent to the measurement date reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Plan Year Ended September 30</b>	<b>Amount:</b>
2022	\$ (837,121)
2023	(774,126)
2024	(715,934)
2025	(654,155)
2026	(224,686)
Thereafter	(29,478)

#### ***Actuarial Assumptions***

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

## Grass Lake Community Schools

### Notes to the Financial Statements

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Additional information as of the latest actuarial valuation follows:

#### Summary of Actuarial Assumptions

Valuation Date:	September 30, 2020
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	2.75%
Investment Rate of Return:	6.95%, net of investment expenses
Projected Salary Increases:	2.75 - 11.55%, including wage inflation at 2.75%
Healthcare Cost Trend Rate:	Pre-65: 7.75% year 1 graded to 3.5% year 15; 3.0% year 120 Post-65: 5.25% year 1 graded to 3.5% year 15; 3.0% year 120

#### Mortality:

Retirees: RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.

Active Members: RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

#### Other Assumptions:

Opt-Out Assumption 21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.

Survivor Coverage 80% of male retirees and 67% of female retirees are assumed to have coverages continuing after the retiree's death

Coverage Election at Retirement 75% of male and 60% of female future retirees are assumed to elect coverage for one or more dependents.

#### Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual OPEB valuations beginning with the September 30, 2018 valuation. The total OPEB liability as of September 30, 2021, is based on the results of an actuarial valuation date of September 30, 2020, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 6.1312
- Recognition period for assets in years: 5.0000

## Grass Lake Community Schools

### Notes to the Financial Statements

- Full actuarial assumptions are available in the 2021 MPSERS Comprehensive Annual Financial Report found on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

#### *Long-term Expected Return on Plan Assets*

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2021, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return*</u>
Domestic Equity Pools	25.0%	5.4%
Private Equity Pools	16.0	9.1
International Equity Pools	15.0	7.5
Fixed Income Pools	10.5	(0.7)
Real Estate and Infrastructure Pools	10.0	5.4
Absolute Return Pools	9.0	2.6
Real Return/Opportunistic Pools	12.5	6.1
Short-term Investment Pools	2.0	(1.3)
<b>Total</b>	<b>100.0%</b>	

\*Long-term rates of return are net of administrative expenses and 2.0% inflation.

#### *Rate of Return*

For the fiscal year ended September 30, 2021, the annual money-weighted rate of return on OPEB plan investment, net of OPEB plan investment expense, was 27.14%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### *Discount Rate*

A discount rate of 6.95% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 6.95%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make

## Grass Lake Community Schools

### Notes to the Financial Statements

all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

***Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate***

The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 6.95%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
<b>5.95%</b>	<b>6.95%</b>	<b>7.95%</b>
\$2,047,157	\$1,101,700	\$299,344

***Sensitivity of the School District's proportionate share of the net OPEB liability to Healthcare Cost Trend Rate***

The following presents the School District's proportionate share of the net OPEB liability calculated using assumed trend rates, as well as what the School District's proportionate share of net OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher:

<b>1% Decrease</b>	<b>Current Healthcare Cost Trend Rate</b>	<b>1% Increase</b>
\$268,145	\$1,101,700	\$2,039,549

***OPEB Plan Fiduciary Net Position***

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued 2021 MPSERS CAFR, available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

**Note 11 - Risk Management**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the School District carries commercial insurance. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss in excess of insurance coverage can be reasonably estimated. There has been no loss in excess of insurance in the past three years.

**Note 12 - Contingent Liabilities**

Amounts received or receivable from grantor agencies are subjected to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts

## Grass Lake Community Schools

### Notes to the Financial Statements

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already collected, may constitute a liability of the applicable funds. The amount, if any, of costs which may be disallowed by the grantor cannot be determined at this time although the School District expects such amounts, if any, to be immaterial.

#### **Note 13 - Tax Abatements**

The School District receives reduced property tax revenues as a result of Industrial Facilities Tax exemptions granted by various municipalities. Industrial facility exemptions are intended to promote construction of new industrial facilities, or to rehabilitate historical facilities.

For the fiscal year ended June 30, 2022, the School District's property tax revenues were reduced by approximately \$42,944 under these programs. Operating revenues not paid to the district because of tax abatement agreements are reimbursed to the district by the State of Michigan through the per-pupil foundation allowance.

#### **Note 14 - Subsequent Events and Commitments**

The Administration and Board of Education is not aware of any subsequent events that would have a significant impact on the financial condition of the School District.

## **Required Supplementary Information**

**Grass Lake Community Schools**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual**  
**General Fund**  
**For the Year Ended June 30, 2022**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance</b>
	<u>Original</u>	<u>Final</u>		<b>Positive (Negative)</b>
				<b>Final to Actual</b>
<b>Revenues</b>				
Local sources	\$ 2,041,124	\$ 2,331,415	\$ 2,069,704	\$ (261,711)
Federal sources	106,003	96,438	216,577	120,139
State sources	11,591,463	12,552,447	12,568,128	15,681
<b>Total Revenues</b>	<u>13,738,590</u>	<u>14,980,300</u>	<u>14,854,409</u>	<u>(125,891)</u>
<b>Expenditures</b>				
<b>Instruction</b>				
Basic programs	8,183,388	8,637,349	8,615,631	21,718
Added needs	865,270	1,055,633	1,264,125	(208,492)
<b>Total instruction</b>	<u>9,048,658</u>	<u>9,692,982</u>	<u>9,879,756</u>	<u>(186,774)</u>
<b>Supporting services</b>				
Pupil	417,751	463,086	237,004	226,082
Instructional staff	150,594	34,022	50,351	(16,329)
Technology and media	335,086	349,776	350,297	(521)
Board of education	57,540	64,370	63,249	1,121
Executive administration	376,996	422,174	424,395	(2,221)
School administration	974,324	1,090,488	1,114,046	(23,558)
Business services	197,679	258,897	258,897	--
Operations and maintenance	1,251,585	1,639,011	1,654,520	(15,509)
Pupil transportation	551,345	702,511	645,398	57,113
Athletics	325,180	420,220	402,525	17,695
<b>Total supporting services</b>	<u>4,638,080</u>	<u>5,444,555</u>	<u>5,200,682</u>	<u>243,873</u>
<b>Community services</b>	--	--	15,345	(15,345)
<b>Debt service</b>	--	--	145,093	(145,093)
<b>Total Expenditures</b>	<u>13,686,738</u>	<u>15,137,537</u>	<u>15,240,876</u>	<u>(103,339)</u>
<b>Excess (Deficiency) of Revenues</b>				
<b>Over Expenditures</b>	<u>51,852</u>	<u>(157,237)</u>	<u>(386,467)</u>	<u>(229,230)</u>
<b>Net Change in Fund Balance</b>	<b>51,852</b>	<b>(157,237)</b>	<b>(386,467)</b>	<b>(229,230)</b>
<i>Fund Balance at Beginning of Period</i>	2,891,573	2,891,573	2,891,573	--
<b>Fund Balance at End of Period</b>	<u>\$ 2,943,425</u>	<u>\$ 2,734,336</u>	<u>\$ 2,505,106</u>	<u>\$ (229,230)</u>

**Grass Lake Community Schools**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual**  
**School Lunch**  
**For the Year Ended June 30, 2022**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance</b>
	<u>Original</u>	<u>Final</u>		<b>Positive (Negative) Final to Actual</b>
<b>Revenues</b>				
Local sources	\$ --	\$ --	\$ 33,920	\$ 33,920
Federal sources	600,000	600,000	1,088,556	488,556
State sources	<u>20,958</u>	<u>20,958</u>	<u>59,875</u>	<u>38,917</u>
<b>Total Revenues</b>	<u>620,958</u>	<u>620,958</u>	<u>1,182,351</u>	<u>561,393</u>
<b>Expenditures</b>				
Food service	<u>575,600</u>	<u>575,600</u>	<u>877,237</u>	<u>(301,637)</u>
<b>Total Expenditures</b>	<u>575,600</u>	<u>575,600</u>	<u>877,237</u>	<u>(301,637)</u>
<b>Excess (Deficiency) of Revenues</b>				
<b>Over Expenditures</b>	<u>45,358</u>	<u>45,358</u>	<u>305,114</u>	<u>259,756</u>
<b>Net Change in Fund Balance</b>	<b>45,358</b>	<b>45,358</b>	<b>305,114</b>	<b>259,756</b>
<i>Fund Balance at Beginning of Period</i>	<u>290,410</u>	<u>290,410</u>	<u>290,410</u>	<u>--</u>
<b>Fund Balance at End of Period</b>	<b>\$ 335,768</b>	<b>\$ 335,768</b>	<b>\$ 595,524</b>	<b>\$ 259,756</b>

**Grass Lake Community Schools**  
**Schedule of School District's Proportionate Share of Net Pension Liability**  
**Michigan Public School Employee Retirement Plan**  
**Last Eight Fiscal Years (Amounts were determined as of September 30 of each fiscal year)**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
School District's Portion of Net Pension Liability (%)	0.07222%	0.07250%	0.07307%	0.07352%	0.07278%	0.07058%	0.06890%	0.06747%
School District's Proportionate Share of Net Pension Liability	\$ 17,097,386	\$ 24,903,202	\$ 24,197,042	\$ 22,100,071	\$ 18,860,343	\$ 17,609,147	\$ 16,828,172	\$ 14,860,509
School District's Covered Payroll	\$ 6,469,946	\$ 6,376,513	\$ 6,328,914	\$ 6,271,336	\$ 6,151,069	\$ 6,029,541	\$ 5,742,325	\$ 5,736,412
School District's Proportionate Share of Net Pension Liability as a Percentage of its Covered Payroll	264.26%	390.55%	382.33%	352.40%	306.62%	292.05%	293.06%	259.06%
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	72.60%	59.72%	60.31%	62.36%	64.21%	63.27%	63.17%	66.20%

**Grass Lake Community Schools**  
**Schedule of School District's Pension Contributions**  
**Michigan Public School Employee Retirement Plan**  
**Last Eight School District Fiscal Years (Amounts determined as of June 30 of each year)**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Statutorily Required Contributions	\$ 2,168,367	\$ 1,992,287	\$ 1,988,227	\$ 1,932,738	\$ 2,060,370	\$ 1,700,466	\$ 1,602,784	\$ 1,168,945
Contributions in Relation to Statutorily Required Contributions	<u>2,168,367</u>	<u>1,992,287</u>	<u>1,988,227</u>	<u>1,932,738</u>	<u>2,060,370</u>	<u>1,700,466</u>	<u>1,602,784</u>	<u>1,168,945</u>
Contribution Deficiency (Excess)	<u>\$ -</u>							
School District's Covered Payroll	\$ 6,986,236	\$ 6,402,475	\$ 6,396,155	\$ 6,290,094	\$ 6,248,360	\$ 6,125,281	\$ 5,939,662	\$ 5,726,557
Contributions as a Percentage of Covered Payroll	31.04%	31.12%	31.08%	30.73%	32.97%	27.76%	26.98%	20.41%

**Grass Lake Community Schools**  
**Schedule of School District's Proportionate Share of Net OPEB Liability**  
**Michigan Public School Employee Retirement Plan**  
**Last Five Fiscal Years (Amounts were determined as of September 30 of each fiscal year)**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
School District's Portion of Net OPEB Liability (%)	0.07218%	0.07222%	0.07264%	0.07384%	0.07278%
School District's Proportionate Share of Net OPEB Liability	\$ 1,101,700	\$ 3,869,268	\$ 5,214,044	\$ 5,869,317	\$ 6,445,234
School District's Covered Payroll	\$ 6,469,946	\$ 6,376,513	\$ 6,328,914	\$ 6,271,336	\$ 6,151,069
School District's Proportionate Share of Net OPEB Liability as a Percentage of its Covered Payroll	17.03%	60.68%	82.38%	93.59%	104.78%
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability	87.33%	59.44%	48.46%	42.95%	36.39%

**Grass Lake Community Schools  
Schedule of School District's OPEB Contributions  
Michigan Public School Employee Retirement Plan  
Last Five School District Fiscal Years (Amounts determined as of June 30 of each year)**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily Required Contributions	\$ 535,805	\$ 510,285	\$ 510,943	\$ 493,649	\$ 411,009
Contributions in Relation to Statutorily Required Contributions	<u>535,805</u>	<u>510,285</u>	<u>510,943</u>	<u>493,649</u>	<u>411,009</u>
Contribution Deficiency (Excess)	<u>\$ -</u>				
School District's Covered Payroll	\$ 6,986,236	\$ 6,402,475	\$ 6,396,155	\$ 6,290,094	\$ 6,248,360
Contributions as a Percentage of Covered Payroll	7.67%	7.97%	7.99%	7.85%	6.58%



**GRASS LAKE COMMUNITY SCHOOLS  
JACKSON COUNTY, MICHIGAN  
SINGLE AUDIT ACT COMPLIANCE  
YEAR ENDED JUNE 30, 2022**

**Grass Lake Community Schools  
Schedule of Expenditures of Federal Awards  
June 30, 2022**

<i>Federal Grantor / Pass-through Grantor / Program / Project Number</i>	<i>Federal ALN Number</i>	<i>Program or Award Amount</i>	<i>Prior Year Expenditures (Memorandum Only)</i>	<i>Accrued Revenue at July 1, 2021</i>	<i>Current Year Receipts</i>	<i>Current Year Expenditures</i>	<i>Accrued Revenue at June 30, 2022</i>
<b>U.S. Department of Agriculture:</b>							
<i>Passed Through Michigan Department of Education:</i>							
Child Nutrition Cluster:							
210904 Extended SFSP	10.559	\$ 146,704	\$ 43,111	\$ 43,111	\$ 146,704	\$ 103,593	\$ -
211971 Seamless Summer Option (SSO) Breakfast	10.553	23,970	-	-	23,970	23,970	-
221971 Seamless Summer Option (SSO) Breakfast	10.553	191,002	-	-	191,002	191,002	10,238
211961 Seamless Summer Option (SSO) Lunch	10.555	94,769	-	-	94,769	94,769	-
220910 Seamless Summer Option (SSO) Lunch	10.555	28,666	-	-	28,666	28,666	-
221961 Seamless Summer Option (SSO) Lunch	10.555	617,847	-	-	617,847	617,847	25,714
Non-cash Assistance - USDA Commodities	10.555	28,095	-	-	28,095	28,095	-
<b>Total Child Nutrition Cluster</b>		<b>1,131,053</b>	<b>43,111</b>	<b>43,111</b>	<b>1,131,053</b>	<b>1,087,942</b>	<b>35,952</b>
210980 Pandemic EBT Local Level Costs	10.649	614	-	-	614	614	-
<b>Total U.S. Department of Agriculture</b>		<b>1,131,667</b>	<b>43,111</b>	<b>43,111</b>	<b>1,131,667</b>	<b>1,088,556</b>	<b>35,952</b>
<b>U.S. Department of Education:</b>							
<i>Passed Through Michigan Department of Education:</i>							
Title I, Part A - Improving Basic Programs							
221530 2122	84.010	68,564	-	-	68,564	68,564	-
Title II, Part A - Improving Teacher Quality State Grants							
210520 2021	84.367	18,168	9,469	(8,699)	-	8,699	-
220520 2122	84.367	24,451	-	-	15,869	15,702	(167)
Title IV, Part A - Student Support & Academic Enrichment Grant							
220750 2122	84.424	10,000	-	-	10,000	10,000	-
ESSER II - Summer Programming 213722 2122	84.425D	30,270	-	-	30,270	30,270	30,270
ESSER II - Credit Recovery 213742 2122	84.425D	9,350	-	-	9,350	9,350	9,350
<b>Total ESSER II</b>		<b>39,620</b>	<b>-</b>	<b>-</b>	<b>39,620</b>	<b>39,620</b>	<b>39,620</b>
<i>Passed Through Jackson County Intermediate School District:</i>							
1041709 041709 2021-22 McKinney - Vinto Homeless	84.196	673	256	256	673	417	-
<b>Total U.S. Department of Education</b>		<b>161,476</b>	<b>9,725</b>	<b>(8,443)</b>	<b>134,726</b>	<b>143,002</b>	<b>39,453</b>
<b>U.S. Department of Health and Human Services:</b>							
<i>Passed Through Jackson County Intermediate School District:</i>							
1041713 041713 2021-22 Medicaid Outreach	93.778	2,005	-	-	2,005	2,005	-
<b>Total U.S. Department of Health and Human Services</b>		<b>2,005</b>	<b>-</b>	<b>-</b>	<b>2,005</b>	<b>2,005</b>	<b>-</b>
<b>Total Federal Financial Assistance</b>		<b>\$ 1,295,148</b>	<b>\$ 52,836</b>	<b>\$ 34,668</b>	<b>\$ 1,268,398</b>	<b>\$ 1,233,563</b>	<b>\$ 75,405</b>

See Notes to the Schedule of Expenditures of Federal Awards

## Grass Lake Community Schools

### Notes to the Schedule of Expenditures of Federal Awards

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#### **Note 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of Grass Lake Community Schools (the "School District") under programs of the federal government for the year ended June 30, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

#### **Note 2 - Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting, which is described in Note 1 to the School District's financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where applicable and have been identified in the Schedule.

Cash received is recorded on the cash basis; expenditures are recorded on the modified accrual basis of accounting. Revenues are recognized when the qualifying expenditures have been included and all grant requirements have been met.

The Schedule has been arranged to provide information on both the actual cash received and the revenue recognized. Accordingly, the effects of accruals of accounts receivable, unearned revenue, and accounts payable items at both the beginning and the end of the fiscal year have been reported.

Expenditures are in agreement with amounts reported in the financial statements and the grant financial reports. The amounts on the Grant Auditor Report reconcile with this Schedule.

The School District has elected not to use the 10-percent de minimus indirect cost rate to recover indirect costs as allowed under the Uniform Guidance.

#### **Note 3 - Noncash Assistance**

The value of the noncash assistance received was determined in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. The grantee received no noncash assistance during the year ended June 30, 2022 that is not included on the schedule of expenditures of federal awards.

**Grass Lake Community Schools**

Notes to the Schedule of Expenditures of Federal Awards

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**Note 4 - Reconciliation to the Schedule of Expenditures of Federal Awards**

The federal revenues reported in the fund financial statements of \$1,305,133 reconciles to the federal expenditures reported in the schedule of expenditures of federal awards as follows:

<b>Federal sources per basic financial statements</b>	\$ 1,305,133
<i>Schedule of Expenditures of Federal Awards Adjustments:</i>	
Federal Child Development and Care grant beneficiary (School District was not a subrecipient)	<u>(71,570)</u>
<b><i>Federal expenditures per Schedule</i></b>	<b><u>\$ 1,233,563</u></b>

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education  
Grass Lake Community Schools  
Grass Lake, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Grass Lake Community Schools (the "School District"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated October 27, 2022.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify deficiencies in internal control, described in the accompanying financial statement findings section in items 2022-001 and 2022-002, that we consider to be material weaknesses.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***The School District's Responses to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's responses to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The School District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Gabridge & Company, PLC  
Grand Rapids, MI  
October 27, 2022

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE  
UNIFORM GUIDANCE

To the Board of Education  
Grass Lake Community Schools  
Grass Lake, Michigan

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Grass Lake Community Schools (the "School District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2022. The School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the

requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of

compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Gabridge & Company, PLC  
Grand Rapids, MI  
October 27, 2022

**Grass Lake Community Schools  
Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2022**

<b>SECTION I - SUMMARY OF AUDITOR'S RESULTS</b>
---

Financial Statements

Type of auditor's report issued	Unmodified
Internal controls over financial reporting	
Material weaknesses identified?	Yes
Significant deficiencies identified not considered to be material weaknesses?	No
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs	
Material weaknesses identified?	No
Significant deficiencies identified not considered to be material weaknesses?	No
Type of auditor's report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516?	No

Identification of Major Programs

Name of Federal Program or Cluster	ALN Number
Child Nutrition Cluster	10.553, 10.555, and 10.559
Dollar threshold used to distinguish between Type A and B programs?	\$750,000
Auditee qualified as a low-risk auditee?	No

<b>SECTION II - FINANCIAL STATEMENT FINDINGS</b>
--

Finding 2022-001 (repeat finding) and 2022-002

<b>SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS</b>
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None

**Grass Lake Community Schools  
Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2022**

<b>SECTION IV - SUMMARY OF PRIOR AUDIT FINDINGS</b>
---

**Financial Statement Finding**

Finding 2021-001 - Material Audit Adjustments (repeat)

Management is responsible for maintaining its accounting records in accordance with generally accepted accounting principles (GAAP). The auditors detected the need for adjustments to the accounting records that were quantitatively material to certain opinion units. Material audit adjustments were again detected in the current year. This finding has been repeated as 2022-001.

**Federal Awards Finding**

Finding 2021-002 - Cash Management

Cash was advanced before the underlying expenditures were incurred on a reimbursement grant in the prior year. This matter was fully resolved in the current year.

## Grass Lake Community Schools

### SECTION II – FINANCIAL STATEMENT FINDINGS

---

#### **2022-001 - Material Audit Adjustments and Preparation of Governmental Financial Statements (repeat finding)**

Finding Type:	Material weakness in internal controls over financial reporting.
Criteria:	All governmental units in Michigan are required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). This is the responsibility of the management. The preparation of financial statements in accordance with GAAP requires internal controls over both: 1) recording, processing, and summarizing accounting data (i.e. maintaining internal accounting records), and 2) reporting government-wide and fund financial statements, including the related notes to the financial statements (i.e. external financial reporting).
Condition:	<p>During our audit, we identified and proposed several material adjustments (which were approved and posted by management) to adjust the School District's general ledger to the appropriate balances as follows:</p> <ul style="list-style-type: none"><li>• General fund accounts payable was initially understated by approximately \$18,000</li><li>• General fund unearned revenue was initially understated by approximately \$148,000</li><li>• School lunch fund due from other governments was initially overstated by approximately \$44,000</li><li>• School lunch fund food service revenue was initially overstated by approximately \$44,000</li><li>• School lunch fund unearned revenue was initially understated by approximately \$39,000</li></ul>
Cause:	This condition was the result of management oversight.
Effect:	As a result of this condition, the School District's accounting records were initially misstated by amounts that were material to the financial statements.
Recommendation:	We recommend that the Business Manager continues to seek continuing education opportunities to develop her skills and knowledge and monitor the financial statements closely, specifically at year end to minimize auditor adjustments in the future.

## Grass Lake Community Schools

### SECTION II – FINANCIAL STATEMENT FINDINGS

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#### View of Responsible

- Officials: The District is committed to maintaining the highest professional standards within our Business office. Causes for the adjustments are as follows:
- General fund accounts payable was initially understated by approximately \$18,000 – An accrual was not made for some fiscal year 2022 expenditures.
  - General fund unearned revenue was initially understated by approximately \$148,000 – An entry was made for the total unearned revenue balance, instead of the change in balance, leading to this error.
  - School lunch fund due from other governments was initially overstated by approximately \$44,000 – Accrual of reimbursement receivables for amounts received in the next fiscal year was prematurely posted.
  - School lunch fund food service revenue was initially overstated by approximately \$44,000 – Accrual of reimbursement revenue for amounts received in the next fiscal year was prematurely posted
  - School lunch fund unearned revenue was initially understated by approximately \$39,000 – An entry was made for the total unearned revenue balance, instead of the change in balance leading to this error.

Corrective Action: See the corrective action plan prepared by the School District on the following pages.

#### **2022-002 - Budgetary Control**

- Finding Type: Material weakness in internal controls over financial reporting.
- Criteria: The State of Michigan requires that school districts adopt budgets for the general fund and all special revenue funds. Expenditures may not be incurred in any of those funds prior to formal authorization through the approval or amendment of the budget.
- Condition: During our audit we noted that multiple departments and funds had material actual expenditures in excess of the amounts appropriated.
- Cause: Budget amendments were not made for all special revenue funds, including the food service fund, and the budget amendments within the general fund were not sufficient to cover the actual expenditures.
- Effect: As a result of the condition, the School District has material appropriations

## Grass Lake Community Schools

### SECTION II – FINANCIAL STATEMENT FINDINGS

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in excess of the amounts budgeted.

**Recommendation:** We recommend that the School District perform a detailed analysis of actual expenditures for each special revenue fund, at a minimum by department, throughout the year and, as it becomes known that budgeted expenditures are no longer realistic, that the Board take action to amend the budget(s) accordingly.

**View of Responsible Officials:** Management concurs.

**Corrective Action:** See the corrective action plan prepared by the School District on the following pages.

## 2022-001 - Material Audit Adjustments and Preparation of Governmental Financial Statements (repeat finding)

Finding Type: Material weakness in internal controls over financial reporting.

Criteria: All governmental units in Michigan are required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). This is the responsibility of the management. The preparation of financial statements in accordance with GAAP requires internal controls over both: 1) recording, processing, and summarizing accounting data (i.e. maintaining internal accounting records), and 2) reporting government-wide and fund financial statements, including the related notes to the financial statements (i.e. external financial reporting).

Condition: During our audit, we identified and proposed several material adjustments (which were approved and posted by management) to adjust the School District's general ledger to the appropriate balances as follows:

- General fund accounts payable was initially understated by approximately \$18,000
- General fund unearned revenue was initially understated by approximately \$148,000
- School lunch fund due from other governments was initially overstated by approximately \$44,000
- School lunch fund food service revenue was initially overstated by approximately \$44,000
- School lunch fund unearned revenue was initially understated by approximately \$39,000

Cause: This condition was the result of management oversight.

Effect: As a result of this condition, the School District's accounting records were initially misstated by amounts that were material to the financial statements.

Recommendation: We recommend that the Business Manager continues to seek continuing education opportunities to develop her skills and knowledge and monitor the financial statements closely, specifically at year end to minimize auditor adjustments in the future.

View of Responsible Officials:

The District is committed to maintaining the highest professional standards within our Business office. Causes for the adjustments are as follows:

- General fund accounts payable was initially understated by approximately \$18,000 – An accrual was not made for some fiscal year 2022 expenditures.
- General fund unearned revenue was initially understated by approximately \$148,000 – An entry was made for the total unearned revenue balance, instead of the change in balance, leading to this error.
- School lunch fund due from other governments was initially overstated by approximately \$44,000 – Accrual of reimbursement receivables for amounts received in the next fiscal year was prematurely posted.
- School lunch fund food service revenue was initially overstated by approximately \$44,000 – Accrual of reimbursement revenue for amounts received in the next fiscal year was prematurely posted
- School lunch fund unearned revenue was initially understated by approximately \$39,000 – An entry was made for the total unearned revenue balance, instead of the change in balance leading to this error.

Corrective Action: See the corrective action plan prepared by the School District on the following pages.

Officials: The District is committed to maintaining the highest professional standards within our Business office. Causes for the adjustments are as follows:

Corrective Action: See the corrective action plan prepared by the School District on the following pages.

Corrective Action: As Grass Lake Community Schools is committed to excellence, we do not take these issues lightly. We are committed to working closely with management to address all issues that have been identified in the audited financial statements. We have highlighted the corrective action plan below:

- Additional resources that have been added to the Business office will be provided training to help with day to day activities, as well as provide support to the Business Manager to ensure accurate and timely preparation of financial statements.
- Responsibilities of all Business Office staff will be clearly stated to allow all employees of the office to understand expectations. This will result in working more efficiently and completing tasks more accurately.
- Continuing education and training will be provided to all Business Office staff.

Responsible Person: Janelle Sherwood, Business Manager  
Anticipated Completion Date: June 30, 2023



# GRASS LAKE COMMUNITY SCHOOLS

899 S. Union St. • Grass Lake, MI 49240  
517.867.5540 • 517.522.8195 (Fax)  
www.grasslakeschools.com

## 2022-002 - Budgetary Control

- Finding Type:** Material weakness in internal controls over financial reporting.
- Criteria:** The State of Michigan requires that school districts adopt budgets for the general fund and all special revenue funds. Expenditures may not be incurred in any of those funds prior to formal authorization through the approval or amendment of the budget.
- Condition:** During our audit we noted that multiple departments and funds had material actual expenditures in excess of the amounts appropriated.
- Cause:** Budget amendments were not made for all special revenue funds, including the food service fund, and the budget amendments within the general fund were not sufficient to cover the actual expenditures.
- Effect:** As a result of the condition, the School District has material appropriations in excess of the amounts budgeted.
- Recommendation:** We recommend that the School District perform a detailed analysis of actual expenditures for each special revenue fund, at a minimum by department, throughout the year and, as it becomes known that budgeted expenditures are no longer realistic, that the Board take action to amend the budget(s) accordingly.
- View of Responsible Officials:** As Grass Lake Community Schools is committed to excellence, we do not take these issues lightly. We are committed to working closely with management to address all issues that have been identified in the audited financial statements. Each department will collaborate with the Business Office staff and work to adjust budgeted expenditures in a timely manner in order to present a budget amendment to the Board of Education.
- Corrective Action:** See the corrective action plan prepared by the School District on the following pages.

Corrective Action: As Grass Lake Community Schools is committed to excellence, we do not take these issues lightly. We are committed to working closely with management to address all issues that have been identified in the audited financial statements. We have highlighted the corrective action plan below:

- Department administration will work with the Superintendent and Business Manager to update Budget Information on a semiannual basis, once the district has a chance to recognize changes to revenue and expenditures for the fiscal year.
- A budget amendment will be presented to the Board of Education for approval in the month of February.

Responsible Person: Janelle Sherwood, Business Manager  
Anticipated Completion Date: June 30, 2023



October 27, 2022

To the Board of Education  
Grass Lake Community Schools  
Grass Lake, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Grass Lake Community Schools (the “School District”) for the year ended June 30, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated July 19, 2022. Professional standards also require that we communicate to you the following information related to our audit.

### **Significant Audit Findings**

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the School District are described in Note 1 to the financial statements. There were no new accounting policies adopted during the fiscal year ended June 30, 2022. We noted no transactions entered into by the School District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management’s knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the School District’s financial statements were:

- Estimates have been used to calculate the net pension liability and the net other postemployment benefit liability.
- Management’s estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management’s estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.

The financial statement disclosures are neutral, consistent, and clear.

### ***Difficulties Encountered in Performing the Audit***

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### ***Corrected and Uncorrected Misstatements***

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

### ***Disagreements with Management***

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### ***Management Representations***

We have requested certain representations from management that are included in the management representation letter dated October 27, 2022.

### ***Management Consultations with Other Independent Accountants***

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the School District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### ***Other Audit Findings or Issues***

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the School District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

As required by the OMB Uniform Guidance, we have also completed an audit of the federal programs administered by the School District. The results of that audit are provided to the Board of Education in our report on compliance with requirements applicable to each major program and on internal control over compliance in accordance with the OMB Uniform Guidance dated October 27, 2022.

***Other Matters***

We applied certain limited procedures to management's discussion and analysis, the pension and OPEB schedules, and the budgetary comparison schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the schedule of expenditures of federal awards, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

***Restriction on Use***

This information is intended solely for the use of the Board of Education and management of the School District and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

A handwritten signature in cursive script that reads "Gabridge & Company". The signature is written in dark ink and is positioned above the printed name of the company.

Gabridge & Company, PLC  
Grand Rapids, MI